
Report To:	Inverclyde Integration Joint Board	Date:	10 May 2016
Report By:	Brian Moore, Corporate Director (Chief Officer), Inverclyde Health and Social Care Partnership	Report No:	VP/LP/068/16
Contact Officer:	Brian Moore	Contact No:	01475 712143
Subject:	Appointment of Standards Officer		

1.0 PURPOSE

- 1.1 The purpose of this report is to agree the appointment of a Standards Officer as required by the Ethical Standards in Public Life etc. (Scotland) Act 2000.

2.0 SUMMARY

- 2.1 The IJB is a devolved public body for the purposes of the Ethical Standards in Public Life etc. (Scotland) Act 2000 ("the 2000 Act"). It is a requirement in terms of the ethical standards legislative framework for the IJB to appoint a Standards Officer with responsibility for advising and guiding members of the IJB on issues of conduct and propriety.
- 2.2 Given the IJB is a separate legal entity with no employees, the appointment of a Standards Officer, once approved by the IJB, thereafter requires to be endorsed by the Standards Commission.

3.0 RECOMMENDATION

- 3.1 It is recommended that the Inverclyde Integration Joint Board:-

- (1) agrees to appoint, subject to the approval of the Standards Commission for Scotland, the Legal Services Manager (Procurement/Conveyancing), Inverclyde Council as Standards Officer for the Inverclyde Integration Joint Board; and
- (2) agrees to remit to the Chief Officer to seek the Standards Commission's approval of the appointment.

4.0 BACKGROUND

- 4.1 The Inverclyde Integration Joint Board (“IJB”) is a devolved public body for the purposes of the Ethical Standards in Public Life etc. (Scotland) Act 2000 (“the 2000 Act”). The requirements of the 2000 Act and the Codes of Conduct which form part of the ethical standards framework apply to members of the IJB as they do to other members of devolved public bodies. In particular, the IJB’s Standing Orders oblige IJB members to comply with the Model Code of Conduct for Members of Devolved Public Bodies.
- 4.2 The Ethical Standards in Public Life etc. (Scotland) Act 2000 (Register of Interests) Regulations 2003 require the IJB to appoint a Standards Officer whose role is to keep the Register of Interests and provide advice and support in connection with Code of Conduct issues at a local level.
- 4.3 An advice note has been prepared by the Standards Commission on the role of a Standards Officer and this is attached at Appendix 1.

5.0 APPOINTMENT OF STANDARDS OFFICER

- 5.1 As a separate legal entity with no employees, the IJB is proposing to appoint an employee of Inverclyde Council as its Standards Officer.
- 5.2 There is no specific requirement as to who should be appointed as the IJB’s Standards Officer. However, it has been noted that other IJBs are appointing either the relevant head of the Council service responsible for committees or the Council solicitor who is clerking meetings of the IJB. It is not considered appropriate, for reasons of potential conflict of interest, for the Council’s Monitoring Officer to be appointed as the IJB’s Standards Officer and so a separate appointment is necessary.
- 5.3 The proposed appointment requires to be approved by the Standards Commission. They have agreed an approval process with the Scottish Government’s Directorate for Health and Social Care Integration under which the Chief Officer of the IJB is requested to provide the following information:
- A summary of the Standards Officers’ key responsibilities;
 - The name of the nominated individual;
 - Whether the nominated individual is an existing Monitoring or Standards Officer; and
 - The steps the Chief Officer has taken to assure themselves of the individual’s suitability.
- 5.4 It is proposed to appoint the Legal Services Manager (Procurement/Conveyancing) to the role of IJB Standards Officer. The post holder, Vicky Pollock, has been heavily involved in setting up the IJB and is providing ongoing advice and support to the IJB in connection with governance matters. It is considered that Vicky Pollock, in her capacity as Legal Services Manager and Clerk to the IJB is a suitable and appropriate person to be appointed to this role by the IJB.

6.0 IMPLICATIONS

Finance

- 6.1 There are no specific financial implications arising from this report.

One Off Costs

Cost Centre	Budget Heading	Budget Years	Proposed Spend this Report	Virement From	Other Comments
N/A					

Annually Recurring Costs/(Savings)

Cost Centre	Budget Heading	With Effect From	Annual Net Impact	Virement From (if Applicable)	Other Comments
N/A					

Legal

- 6.2 The IJB is required to appoint a Standards Officer in terms of The Ethical Standards in Public Life etc. (Scotland) Act 2000 (Register of Interests) Regulations 2003.

Human Resources

- 6.3 There are no HR implications arising from this report.

Equalities

- 6.4 There are no Equalities implications arising from this report

Repopulation

- 6.5 There are no repopulation implications arising from this report.

7.0 CONSULTATIONS

- 7.1 The Corporate Director (Chief Officer) of the Inverclyde Health & Social Care Partnership, the Council's Corporate Management Team and the Head of Board Administration of Greater Glasgow and Clyde NHS Board have been consulted in the preparation of this report.

8.0 CONCLUSIONS

- 8.1 The IJB requires to appoint a Standards Officer to fulfil the IJB's duty to comply with the Members Code of Conduct. The IJB proposes to appoint an employee of Inverclyde Council to this role.



INTEGRITY IN PUBLIC LIFE

ADVICE ON THE ROLE OF A STANDARDS OFFICER

1. Introduction

- 1.1 The Standards Commission for Scotland (Standards Commission) acknowledges that, unlike the role of a Council's Monitoring Officer, the Standards Officer of a devolved public body has limited responsibilities as specified within The Ethical Standards in Public Life etc. (Scotland) Act 2000 (Register of Interests) Amendment Regulations 2003 (Scottish Statutory Instrument 2003/135). It may be that there is not an individual within a devolved public body who has the specific job title of 'Standards Officer'. This Advice Note is, therefore, aimed at any individual who is either solely or jointly responsible for undertaking the duties and responsibilities outlined below, regardless of whether or not they have the formal title of Standards Officer.
- 1.2 This Advice Note aims to assist Standards Officers by providing an outline of the role and responsibilities, within the ethical standards framework, of a Standards Officer operating within a Schedule 3 devolved public body and the duties they may be expected to discharge. However, it is not intended to be prescriptive as the Standards Commission recognises that governance and staffing arrangements are entirely a matter for each devolved public body to determine.

2. Background

- 2.1 The Standards Commission's functions are provided for by the Ethical Standards in Public Life etc. (Scotland) Act 2000 (the 2000 Act) as amended by the Scottish Parliamentary Commissions and Commissioners etc. Act 2010. The 2000 Act created an ethical standards framework whereby councillors and members of devolved public bodies are required to comply with Codes of Conduct, approved by Scottish Ministers, together with Guidance issued by the Standards Commission.
- 2.2 The role of the Standards Commission is to:
 - Encourage high ethical standards in public life; including the promotion and enforcement of the Codes of Conduct and to issue guidance to councils and devolved public bodies.
 - Adjudicate on alleged breaches of the Codes of Conduct, and where a breach is found, to apply a sanction.

- 2.3 Complaints about potential breaches of the Codes of Conduct are investigated by the Commissioner for Ethical Standards in Public Life in Scotland (CESPLS). Following the investigation, and where the CESPLS determines that a contravention of a Code of Conduct is established, the CESPLS will then submit a Report to the Standards Commission.
- 2.4 The Standards Commission will review the Report and determine whether to:
- direct the CESPLS to carry out further investigations;
 - hold a hearing; or
 - do neither.
- 2.5 If the decision of the Standards Commission is to hold a hearing, this process will be used to determine whether a councillor or member of a devolved public body has contravened either the Councillors' Code or the Members' Code. If the evidence presented to the Standards Commission's Hearing Panel supports, on the balance of probabilities, that a breach of the Code had occurred the Hearing Panel will then determine the level of sanction to be applied in accordance with the 2000 Act.
- 2.6 Individual Codes of Conduct have been created and approved for all devolved public bodies described within Schedule 3 of the 2000 Act. Codes of Conduct currently apply to the following categories of public bodies:
- National Bodies e.g. Scottish Legal Aid Board
 - Regional Bodies e.g. Highlands and Islands Enterprise
 - National Health Service Boards
 - Health & Social Care Integrated Joint Boards
 - Further Education Colleges
 - National Parks
 - Regional Transport Partnerships
 - Community Justice Authorities

There are approximately 1400 Board Members appointed to Devolved Public Bodies.

3. Members of the Devolved Public Body

- 3.1 The Standards Officer is responsible for ensuring that appropriate training is given to Board Members on the Ethical Standards Framework, the Members' Code of Conduct and the guidance issued by the Standards Commission on the Model Code of Conduct. This includes ensuring training is provided on induction and also on a regular basis thereafter.
- 3.2 The Standards Officer should contribute to the promotion and maintenance of high standards of conduct by providing advice and support to members on the interpretation and application of the Code of Conduct.
- 3.3 Under Scottish Statutory Instrument 2003/135, the Standards Officer is responsible for ensuring the body keeps a Register of Interests. The Standards Officer should ensure

the Members' Register of Interests is maintained and that a reminder to update entries on the Register of Interests is issued to Members at least once a year.

- 3.4 The Standards Officer should be responsible for ensuring the Members' Register of Gifts and Hospitality is maintained. The Standards Officer should ensure that a reminder to update entries on the Register of Gifts and Hospitality is issued to Members at least once a year and that Members are aware of the duty to report any change in their circumstances within one month.
- 3.5 The Standards Officer should ensure the body has in place a consistent approach to obtaining and recording declarations of interest at the start of its meetings.
- 3.6 The Standards Officer may have an investigatory role if local resolution is attempted in respect of complaints or concerns made about a Member's conduct.
- 3.7 The Standards Officer should also ensure that officers are aware of / familiar with the requirements of the Member's Code of Conduct.
- 3.8 The Standards Officer may be required report to the Board from time to time on matters relating to the Ethical Standards Framework that may require review. The Standards Officer should report any concerns about compliance with the Code of Conduct to the Chief Executive.
- 3.9 The Standards Officer should provide support to the body's Governance or Standards Committee, if such a committee has been established.

4. The Standards Commission

- 4.1 The Standards Officer will be the principal liaison officer between the body and the Standards Commission and may assist the Standards Commission whenever necessary in connection with any complaints against a Member of the body and in all matters relevant to the Ethical Standards Framework.
- 4.2 The Standards Officer should be the point of contact for the Standards Commission and should advise the Standards Commission if they are leaving their post.
- 4.3 The Standards Officer should try to attend any events arranged by the Standards Commission in order to be kept up to date with all relevant developments in respect of the Ethical Standards Framework and to help keep the Standards Commission abreast of any issues or trends that emerge.
- 4.4 The Standards Officer should familiarise themselves with the content of the Standards Commission's professional briefings and should ensure these are circulated to Members. The Standards Officer should also regularly review the Standards Commission's decisions and advise Members of any relevant learning points that have arisen at recent Hearings.
- 4.5 The Standards Officer should respond to any relevant Standards Commission's consultations including any consultations in respect of proposed revisions to its guidance.

5. The CESPLS

- 5.1 The Standards Officer will be the principal liaison officer between the body and the CESPLS and should assist the CESPLS whenever necessary in connection with the investigation of complaints against a Member of the body. This includes providing information and evidence as requested and making arrangements for interviewing of any officers or other Members if CESPLS requires them as witnesses
- 5.2 If local resolution in respect of complaints or concerns made about a Member's conduct is deemed inappropriate in the circumstances or is unsuccessful, the Standards Officer may be responsible for reporting any alleged breach of the Code of Conduct to the CESPLS.

6. Other Standards Officers

- 6.1 The Standards Officer should try to develop relationships with other Standards Officers to share knowledge, experience and information about best practice and to see whether any joint training sessions for Members can be arranged.